

AGENDA ITEM SUMMARY

NAME: Finance and Facilities Committee

DATE: March 20, 2024

TITLE: System Facilities Planning Update

 \Box Action

 \boxtimes Review and Discussion

 \Box This item is required by policy

PRESENTERS

Bill Maki, Vice Chancellor for Finance and Facilities Brian Yolitz, Associate Vice Chancellor for Facilities Carrie Brimhall, President, Minnesota State Community and Technical College Edward Inch, President, Minnesota State University, Mankato

PURPOSE

This agenda item provides an overview of major trends impacting Minnesota State colleges and universities with a primary focus on campus buildings and infrastructure. This initial discussion is intended to begin a series of strategic discussions related to an overarching framework for the management of Minnesota State facilities. Immediate next steps for consideration in April and May 2024 include drafting Board of Trustees guidelines for developing a capital budget request from the State of Minnesota for the 2026 legislative session as well as any potential sale of Revenue Funds bond for residential life, student union and other revenue generating facilities.

BACKGROUND INFORMATION

Minnesota State college and university's 54 campuses include over 900 buildings totaling 28.5 million square feet of facility space. St Cloud State University has the largest footprint at 3.2 million square feet while the Owatonna campus of Riverland Community College is the smallest with 27,000 square feet. The 'average' size of our 54 campuses has 526,000 square feet of space.

Campus space is broken down into two categories based on how they are funded for operations and capital investment. **(Attachment A)** Academic and student support spaces total 22.5 million square feet, roughly 80 percent of campus facility space, and are funded through state capital investment and institutional general operating funds made up of primarily state appropriations and tuition. Twenty percent, or 5.9 million square feet, of facility space is in the Minnesota State Revenue Fund which utilizes the Minnesota State's statutory authority to sell revenue bonds for capital investment and Revenue Fund operating funds generated from fees associated facility and program use. Generally, these facilities are required to have fees that generate sufficient revenue to pay debt service, operate, equip, maintain, and repair the facilities. Revenue fund facilities include residence halls, student unions, some parking facilities, health/wellness centers, and a few other facilities. The bulk of the activity in this fund is at universities for student housing, food service, student unions, wellness centers, and parking.

BOARD POLICY AND SYSTEM GUIDANCE – CAPITAL PLANNING

Board Policy 6.9 *Capital Planning* directs colleges and universities to engage in comprehensive planning that integrates academic plans and forecasts, financial stewardship, and student needs in establishing campus facilities plans and priorities. It also calls on the chancellor to establish procedures for developing college and university comprehensive facilities plans; develop and recommend for board approval capital funding guidelines for system facilities and real property; and make recommendations to the board for approval of capital investments for academic facility projects and asset preservation by the State of Minnesota and residential life and auxiliary facility projects funded through revenue fund bond sales, and projects funded with college or university funds or projects funded with other public or private funds.

Minnesota State Comprehensive Facilities Planning rooted in an integrated planning model "to engage the right people in the right conversations at the right time in the right way" to produce plans that are actionable and realistic. Balanced planning is needed to respond to changing academic programming and mission; take care of owned and needed space; leverage and upgrade existing space; invest in strategic opportunities; integrate sustainability principles into overall campus development; and leverage and integrate technology in a strategic manner.

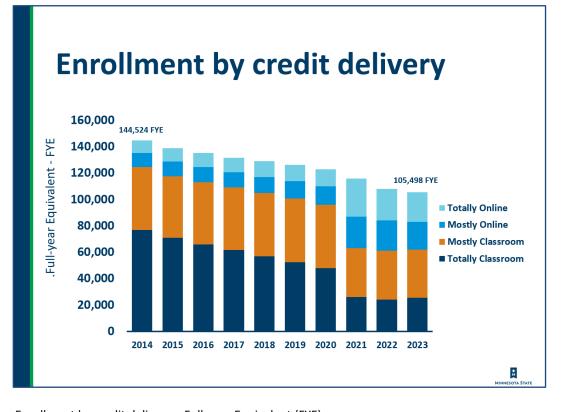
ENROLLMENT TRENDS AND SYSTEM FACILITIES INVENTORY

As was discussed in November 2023 at the joint Leadership Council and Board of Trustees' meeting, Over the last decade (fiscal years (FY) 2013-2023), Minnesota State has experienced significant enrollment declines. In terms of full-year equivalents (FYE), Minnesota State is down 44,421 or 30%. Over that period, the college sector is down 29,665 FYE or 32% and the university sector is down 14,756 FYE or 26%. (Attachment B) As measured by headcount, Minnesota State is down 65,557 or 24% with the college sector being down 49,253 or 26% and the university sector down 16,304 or 20%. (Attachment C)

Looking towards the future, the Western Interstate Commission for Higher Education <u>forecasts</u> the total number of high school graduates, after peaking at 72,120 in academic year (AY) 2025-26, to be down to 66,760 in AY2036-37 which is a reduction of 3,550 or 5% from the current AY, 2023-24.

In terms of program delivery, concurrent enrollment as measured by FYE has grown system wide from 7 percent in FY2014 to 16 percent in FY2023. College sector concurrent enrollment grew from 9 percent to 21 percent and the university sector grew from 4 percent to 7 percent.

The pandemic accelerated a shift to more credits being delivered online. In FY2014, 86 percent of the FYE was totally classroom or mostly classroom, in FY2023 it was 59 percent, signaling a shift to online credit delivery. In FY2014, totally online and mostly online was 14 percent of FYE and in 2023 it was 41 percent.



Enrollment by credit delivery – Full-year Equivalent (FYE) Source: Financial Planning and Analysis Unit: <u>https://www.minnstate.edu/system/finance/budget/FY2013-2026-</u> <u>MinnState-FYE-October-2023.pdf</u> and ISRS data

With enrollment declines and the shift in program delivery, we have seen a reduction in space use in both academic classroom and labs as well as residential life facilities.

During the same period of 2013 to 2023, total campus facility square footage has been relatively flat. Overall there has been a modest increase of 477,069 square feet (+ 1.7%) between FY2013-2023, however, after peaking in 2022, there has been a 96,416 (- .3%) reduction in total square footage.

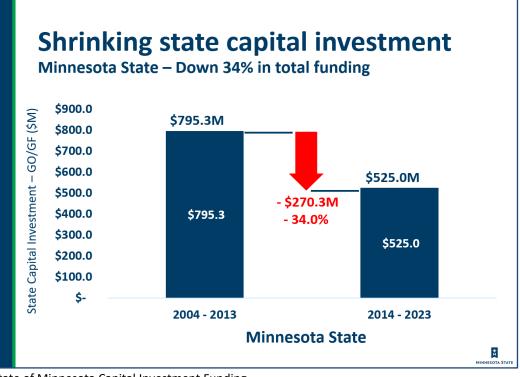
College and university facilities continue to age. As of 2023, 40 percent of Minnesota State's campus buildings, (364 of 919) were originally built in 1973 or earlier and are now more than 50 years old. This represents nearly 60% of Minnesota State's total facility space.

As campus buildings age, their condition degrades. In 2023, the estimated total backlog of maintenance in campus facilities was \$1.8 billion with \$1.5 billion attributable to academic buildings. For academic buildings, the backlog has more than doubled since 2013. Today, roughly 16 percent of the academic space is characterized as being in poor or crisis condition.



Source: Facilities Unit – VFA Facilities Data

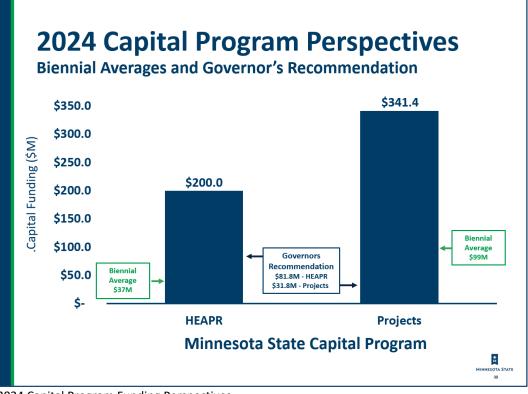
Sustained shortfalls in capital funding for Minnesota State college and university academic facilities have contributed to the deterioration and campus facility quality and condition. There has a been a significant decline in state capital investment in academic facilities. The State of Minnesota provided \$795 million in capital investment funding in the 10-year period of 2004 through 2013 for Minnesota State academic and student supported facility spaces. During the most recent 10-years, 2014-2023, \$525 million was provided. This is a reduction of more than \$270 million or 34 percent while college and university buildings age and does not account for inflation in construction costs.



State of Minnesota Capital Investment Funding Source: Facilities Unit – Bonding Bills

Over the past 10 years, 2014-2023, Minnesota State has received on average \$136 million in total capital program funding from the State of Minnesota per biennium. Asset preservation funding through Higher Education Asset Preservation and Replacement or HEAPR has averaged \$37 million and \$99 million is provided for major capital projects.

Minnesota State's capital program request for 2024 is from a total program funding of \$541 million including \$200 million for HEAPR and \$341 million for major projects. At these historical funding levels, asset preservation will continue to lag well behind the needs and Minnesota State's major capital project lists will not be met until the 2030 legislative session or later when inflation is taken into account. The Governor's Recommendation for 2024 of total capital funding of \$113.6 million (21 percent of the requested amount), for Minnesota State is smaller than any Governor's Recommendation in the five bonding years since 2014. While the recommended HEAPR funding of \$81.7 million is more than double the historical average, it is just 40 percent of the requested amount. In addition, the recommended includes \$31.8 million for one of the 15 projects in the request. It will be closer to 2040 before Minnesota's current project list is fully funded and this assumes no new projects are added to the list.



2024 Capital Program Funding Perspectives Source: Facilities Unit – Bonding Bills, 2024 Governor's Capital Program Recommended

The reality of future funding by the State of Minnesota in Minnesota State's academic and student support facilities was brought to a point during recent testimony before the House Higher Education Finance and Policy Committee when Representative Greg Davids (R) District: 26B, asked, "Do you have any type of Plan B? …because you're not going to get anywhere near what you're asking for."

CONCLUSIONS DRAWN FROM THE DATA:

- Minnesota State colleges and universities are overbuilt for current and foreseeable needs.
- There are insufficient resources (capital and operating) to (properly) maintain and sustain Minnesota State's college and university campus facilities.
- A dramatically new approach and strategy towards planning, assessing, and prioritizing facilities is needed.

SHORT-TERM RECOMMENDATIONS (implement within the next year):

- 1. Facility Condition Assessment: Establish a third-party Facility Condition Assessment requirement and strategy to independently verify site and building details and their conditions. Process and products include performance and risk indicators: Existing conditions:
 - Facility Condition Index (FCI) + 10-year needs;
 - Repair and Replacement (R&R) spending;
 - Energy consumption trends, and
 - Space utilization

Anticipated needs:

- Climate change;
- Resilience; and
- Space relevance

Establish recurring tempo and responsibility for Workday space data validation and reconciliation and provide objective input for college and university Comprehensive Facilities Plans (CFP) and planning.

- Building Component Recommissioning and Retro-commissioning: Establish a standard and strategy to incentivize facility component and system recommissioning and retrocommissioning to ensure existing building systems are operating as intended and building staff are prepared to operate and maintain its systems and equipment, and improve a building's operations and maintenance (O&M) procedures to enhance overall building performance.
- 3. **2026 Capital Program Guidance:** Incorporate enrollment, facility, and funding trends and Board of Trustee feedback into proposed guidance for the 2026 capital program request. Rationalize capital program recommendation content, scope, and size with the reality and potential for state funding.

LONG-TERM RECOMMENDATIONS (for continued discussion):

- 1. Update Comprehensive Facilities Planning (CFP) Guidance: Review and improve integration of the CFP process with college and university strategic plans, academic plans, enrollment management plans, diversity and inclusion plans, workforce planning, and information technology plans and incorporate findings and outcomes from workplan items above in CFP guidance and capital program development strategies.
- Repurpose and Remove: Develop a system framework and strategy for reviewing underutilized, excess, and obsolete space for reuse and repurposing for complementary functions and activities. Review Minnesota State campus leased spaces. Mothball obsolete campus space. Develop and implement incentives and strategies for demolition of obsolete space.
- Maximize impact of available funding: Evaluate strategy options for tiered or alternative design standards. Assess the need for all campus facilities to be designed and built to a 50+ year standard. Consider lifecycle costs for high demand and utilized spaces versus lower demand or utilized facilities and recommend options.
- 4. **Explore Alternative Funding Steams:** Consider updated and alternative funding streams for asset preservation including increasing Repair and Replacement (R&R) standard for college and university investment in campus facilities from \$1.00 to \$3.00 per square foot or verified industry standard and index inflation. Assess if and how a Facilities Fee would be utilized and directed to asset preservation.

QUESTIONS AND NEXT STEPS FOR BOARD CONSIDERATION AND DISCUSSION:

- 1. Are the recommendations outlined above consistent with the reality Minnesota State finds itself in?
- 2. Are there other strategies or recommendations that considered in closing the gap between resources and requirements for campus facilities?
- 3. What policy changes are needed to establish the Board's strategic intent and direction for the future?
- 4. Do the enrollment and financial resource levels have implications beyond campus facilities the board should assess?

WORKPLAN AND SHORT-TERM RECOMMENDATION TIMELINES

2026 Capital Program Guidelines: First Reading: Second Reading:	April 2024 May 2024
Board Policy 6.9 <i>Capital Planning</i> – Review and Upda	
First Reading: Second Reading:	January 2025 March 2025
Development of supporting system procedure(s):	
Facility Condition Assessment Strategy:	
Project definition, scoping, and coordination: Finalize and approval: Implementation:	May – July 2024 August – September 2024 October 2024
Recommissioning and Retro-commissioning Strategy	:
Project definition, scoping, and coordination: Finalize and approval: Implementation:	July – October 2024 November - December 2024 January 2025
Space Scheduling and Utilization Study and Analysis:	
Project definition, scoping, and coordination: Guidance and data study analysis: Recommendation and report drafting and	August – September 2024 October – December 2024
coordination: Presentation:	January – February 2025 March 2025 April 2025 and beyond
Follow on workplan and implementation:	April 2025 and beyond

Items for Future Planning and Scheduling:

Updating Comprehensive Facilities Planning (CFP) guidance Underutilized and obsolete repurposing and removal strategies Funding strategies

Minnesota State College and Univeristy

Building Space and Estimated Backlog - 2023

ATTACHMENT A

College - Campuses	Academic Square Feet	Revenue Fund Square Feet	Total Square Feet	Ac	Estimated ademic Backlog
Alexandria Technical and Community College	491,661	0	491,661	\$	15,905,10
Anoka Technical College	324,055	0	324,055	\$	42,925,44
Anoka-Ramsey Community College - Cambridge	107,762	0	107,762	\$	2,025,91
Anoka-Ramsey Community College - Coon Rapids	419,337	36,044	455,381	\$	18,914,35
Central Lakes College - Brainerd	360,749	0	360,749	\$	19,860,36
Central Lakes College - Staples	272,882	0	272,882	\$	17,826,02
Century College	738,249	0	738,249	\$	46,231,34
Dakota County Technical College	539,331	0	539,331	\$	33,120,71
Fond du Lac Tribal and Community College	187,965	0	187,965	\$	3,764,47
Hennepin Technical College - Brooklyn Park	498,704	0	498,704	\$	81,412,62
Hennepin Technical College - Eden Prairie	415,697	0	415,697	\$	101,437,58
Inver Hills Community College	325,845	0	325,845	\$	63,612,60
Lake Superior College	399,066	0	399,066	\$	22,770,90
Minneapolis Community and Technical College	987,224	478,649	1,465,873	\$	42,640,59
Minnesota North College - Hibbing	343,827	0	343,827	\$	10,649,84
Minnesota North College - Itasca	217,618	0	217,618	\$	7,227,91
Minnesota North College - Mesabi Range - Eveleth	97,173	0	97,173	\$	603,15
Minnesota North College - Mesabi Range - Virginia	132,211	0	132,211	\$	5,774,35
Minnesota North College - Rainy River	119,509	0	119,509	\$	4,187,60
Minnesota North College - Vermilion	124,080	78,460	202,540	\$	7,045,74
Minnesota State College Southeast - Red Wing	100,743	0	100,743	\$	3,367,79
Minnesota State College Southeast - Winona	183,316	0	183,316	\$	3,809,03
Minnesota State Community and Technical College - Detroit Lakes	196,824	0	196,824	\$	22,440,78
Minnesota State Community and Technical College - Fergus Falls	165,849	0	165,849	\$	16,512,32
Minnesota State Community and Technical College - Moorhead	235,599	4,444	240,043	\$	14,072,30
Minnesota State Community and Technical College - Wadena	136,836	0	136,836	\$	5,930,13
Minnesota West Community and Technical College - Canby	86,143	0	86,143	\$	-
Minnesota West Community and Technical College - Granite Falls	97,548	0	97,548	\$	-
Minnesota West Community and Technical College - Jackson	101,250	0	101,250	\$	3,629,99
Minnesota West Community and Technical College - Pipestone	98,404	0	98,404	\$	1,920,75
Minnesota West Community and Technical College - Worthington	170,094	0	170,094	\$	5,550,95
Normandale Community College	583,759	245,800	829,559	\$	23,442,01
North Hennepin Community College	490,481	0	490,481	\$	21,811,93
Northland Community and Technical College - East Grand Forks	171,244	0	171,244	\$	6,134,58
Northland Community and Technical College - Thief River Falls	320,041	0	320,041	\$	8,414,17

A	Estimated cademic Backlog	Reve	Estimated nue Fund Backlog	Estimated Total Backlog			
\$	15,905,105	\$	-	\$	15,905,105		
\$	42,925,447	\$	-	\$	42,925,447		
\$	2,025,917	\$	-	\$	2,025,917		
\$	18,914,352	\$	-	\$	18,914,352		
\$	19,860,366	\$	-	\$	19,860,366		
\$	17,826,024	\$	-	\$	17,826,024		
\$	46,231,346	\$	-	\$	46,231,346		
\$	33,120,716	\$	-	\$	33,120,716		
\$	3,764,473	\$	-	\$	3,764,473		
\$	81,412,629	\$	-	\$	81,412,629		
\$	101,437,584	\$	-	\$	101,437,584		
\$	63,612,606	\$	-	\$	63,612,606		
\$	22,770,904	\$	-	\$	22,770,904		
\$	42,640,591	\$	1,266,536	\$	43,907,127		
\$	10,649,845	\$	-	\$	10,649,845		
\$	7,227,916	\$	-	\$	7,227,916		
\$	603,152	\$	-	\$	603,152		
\$	5,774,359	\$	-	\$	5,774,359		
\$	4,187,603	\$	-	\$	4,187,603		
\$	7,045,744	\$	2,153,048	\$	9,198,793		
\$	3,367,791	\$	-	\$	3,367,791		
\$	3,809,038	\$	-	\$	3,809,038		
\$	22,440,789	\$	-	\$	22,440,789		
\$	16,512,322	\$	-	\$	16,512,322		
\$	14,072,300	\$	-	\$	14,072,300		
\$	5,930,131	\$	-	\$	5,930,131		
\$	-	\$	-	\$	-		
\$	-	\$	-	\$	-		
\$	3,629,999	\$	-	\$	3,629,999		
\$	1,920,753	\$	-	\$	1,920,753		
\$	5,550,955	\$	-	\$	5,550,955		
\$	23,442,010	\$	2,126,544	\$	25,568,554		
\$	21,811,931	\$	-	\$	21,811,931		
\$	6,134,582	\$	-	\$	6,134,582		
\$	8,414,174	\$	-	\$	8,414,174		

Minnesota State College and Univeristy

Building Space and Estimated Backlog - 2023

College Campus Total	13,988,962	1,045,547	15,034,509
St. Cloud Technical and Community College	502,694	0	502,694
South Central College - North Mankato	302,315	0	302,315
South Central College - Faribault	110,367	0	110,367
Saint Paul College	557,150	202,150	759,300
Rochester Community and Technical College	866,640	0	866,640
Riverland Community College - Owatonna	27,571	0	27,571
Riverland Community College - Austin	361,379	0	361,379
Riverland Community College - Albert Lea	137,722	0	137,722
Ridgewater College - Willmar	476,819	0	476,819
Ridgewater College - Hutchinson	195,906	0	195,906
Pine Technical and Community College	112,270	0	112,270
Northwest Technical College	97,053	0	97,053

\$ 813,464,329	\$ 5,748,279	\$ 819,212,608
\$ 3,303,542	\$ -	\$ 3,303,542
\$ 25,096,550	\$ -	\$ 25,096,550
\$ 3,957,915	\$ -	\$ 3,957,915
\$ 12,189,932	\$ 202,150	\$ 12,392,082
\$ 43,677,878	\$ -	\$ 43,677,878
\$ -	\$ -	\$ -
\$ 13,458,006	\$ -	\$ 13,458,006
\$ 3,659,833	\$ -	\$ 3,659,833
\$ 16,904,195	\$ -	\$ 16,904,195
\$ 3,343,347	\$ -	\$ 3,343,347
\$ 1,256,832	\$ -	\$ 1,256,832
\$ 1,642,845	\$ -	\$ 1,642,845

University - Campuses	Academic Square Feet	Revenue Fund Square Feet	Total Square Feet
Bemidji State University	875,920	570,030	1,445,950
Metropolitan State University	387,213	323,587	710,800
Minnesota State University Moorhead	1,196,442	574,346	1,770,788
Minnesota State University, Mankato	1,923,325	991,291	2,914,616
Southwest Minnesota State University	801,231	431,938	1,233,169
St. Cloud State University	2,088,690	1,127,201	3,215,891
Winona State University	1,266,691	863,457	2,130,148
University Campus Total	8,539,512	4,881,850	13,421,362

Aca	Estimated Idemic Backlog	Reve	Estimated enue Fund Backlog	Estimated Total Backlog
	37,441,788		19,548,889	56,990,677
	4,695,429		0	4,695,429
	108,195,073		23,400,916	131,595,989
	111,034,381		16,333,548	127,367,929
	140,521,278		35,789,478	176,310,756
	237,788,427		75,566,104	313,354,531
	93,264,001		57,577,839	150,841,840
\$	732,940,377	\$	228,216,774	\$ 961,157,151

	Academic Square Feet	Revenue Fund Square Feet	Total Square Feet	Estimated Academic Backlog	Estimated Revenue Fund Backlog	Estimated Total Backlog
Minnesota State College and University Campus Total	22,528,474	5,927,397	28,455,871	\$ 1,546,404,706	\$ 233,965,053	\$ 1,780,369,759

Facilities Unit - VFA Facilities - 202403 Report Analysis

Minnesota State

Student Full Year Equivalent (FYE) FY2013-2023

Institution	FY2013	FY2014	FY2015	FY2016	FY2017	FY2018	FY2019	FY2020	FY2021	FY2022	FY2023	% Change
Alexandria Technical & Community College	2,324	2,170	2,046	1,993	1,944	1,925	1,783	1,729	1,690	1,696	1,811	-22.19
Anoka Technical College	1,602	1,530	1,469	1,387	1,300	1,331	1,270	1,346	1,213	1,244	1,158	-27.79
Anoka-Ramsey Community College	5,918	5,684	5,654	5,683	5,409	5,479	5,322	5,322	5,100	4,617	4,540	-23.39
Bemidji State University	4,347	4,296	4,274	4,295	4,338	4,319	4,214	4,067	3,757	3,452	3,234	-25.6%
Central Lakes College	3,371	3,206	2,993	2,710	2,612	2,562	2,633	2,646	2,547	2,464	2,511	-25.5%
Century College	7,393	6,955	6,410	6,204	5,978	5,983	5,984	5,910	5,558	5,140	5,114	-30.8%
Dakota County Technical College	2,478	2,235	2,069	2,004	1,884	1,938	1,900	1,903	1,818	1,845	1,909	-23.0%
Fond du Lac Tribal and Community College	1,301	1,251	1,223	1,188	1,121	1,025	989	865	786	706	812	-37.69
Hennepin Technical College	4,515	4,214	3,927	3,739	3,505	3,368	3,214	2,946	2,712	2,625	2,546	-43.6%
Inver Hills Community College	4,049	3,944	3,809	3,550	3,263	3,018	2,844	2,669	2,621	2,314	2,142	-47.19
Lake Superior College	3,768	3,603	3,431	3,292	3,160	3,146	3,122	3,096	2,775	2,551	2,353	-37.6%
Metropolitan State University	6,266	6,192	6,052	6,102	6,168	6,064	5,937	5,827	5,757	5,283	4,839	-22.89
Minneapolis College	6,726	6,484	6,026	5,658	5,074	4,792	4,620	4,536	4,219	3,819	3,876	-42.49
Minnesota North College	4,208	4,034	3,742	3,589	3,586	3,466	3,299	3,085	2,669	2,635	2,448	-41.89
Minnesota State College Southeast	1,701	1,597	1,454	1,316	1,286	1,220	1,145	1,157	1,110	1,069	1,099	-35.49
Minnesota State Community and Technical College	4,863	4,527	4,398	4,319	4,202	4,059	3,915	3,714	3,433	3,204	3,171	-34.89
Minnesota State University Moorhead	6,167	5,987	5,697	5,316	5,378	5,297	5,258	5,166	4,893	4,495	4,228	-31.49
Minnesota State University, Mankato	14,194	14,180	13,861	13,752	13,657	13,456	13,256	13,202	13,421	13,068	13,052	-8.09
Minnesota West Community & Technical College	2,225	2,099	1,948	1,858	1,895	1,917	1,965	1,975	1,837	1,889	1,918	-13.89
Normandale Community College	7,048	6,740	6,799	6,837	6,915	6,843	6,809	6,776	6,565	6,012	6,083	-13.79
North Hennepin Community College	4,957	4,813	4,644	4,446	4,198	4,154	4,041	3,830	3,563	3,089	2,893	-41.69
Northland Community & Technical College	2,717	2,558	2,299	2,220	2,227	2,101	2,123	1,968	1,763	1,563	1,450	-46.6%
Northwest Technical College	783	723	679	648	575	558	588	564	508	512	505	-35.5%
Pine Technical & Community College	667	702	723	728	742	772	820	798	735	765	815	22.29
Ridgewater College	3,288	3,077	2,860	2,737	2,754	2,619	2,490	2,484	2,356	2,155	2,140	-34.9%
Riverland Community College	2,321	2,200	2,078	1,998	2,019	2,009	2,066	2,164	2,098	1,997	1,978	-14.89
Rochester Community and Technical College	4,444	4,296	4,134	3,948	3,682	3,548	3,498	3,363	3,365	3,053	2,981	-32.9%
Saint Paul College	4,778	4,825	4,642	4,546	4,637	4,557	4,509	4,255	3,683	3,394	3,447	-27.9%
South Central College	2,726	2,590	2,490	2,212	2,159	2,141	2,138	2,095	1,929	1,785	1,835	-32.79
Southwest Minnesota State University	3,769	3,679	3,679	3,712	3,760	3,608	3,565	3,365	3,409	3,366	3,240	-14.09
St. Cloud State University	13,053	12,381	11,851	11,837	11,480	11,081	10,428	9,547	8,439	7,638	7,228	-44.6%
St. Cloud Technical and Community College	3,493	3,483	3,462	3,373	3,202	3,116	3,131	3,065	2,819	2,568	2,464	-29.5%
Winona State University	8,459	8,267	8,149	7,890	7,530	7,357	7,216	7,049	6,610	6,023	5,678	-32.9%
College sector enrollment	93,664	89,540	85,409	82,183	79,329	77,647	76,218	74,261	69,472	64,711	63,999	-31.79
University sector enrollment	56,255	54,982	53,563	52,904	52,311	51,182	49,874	48,223	46,286	43,325	41,499	-26.29
System enrollment	149,919	144,522	138,972	135,087	131,640	128,829	126,092	122,484	115,758	108,036	105,498	-29.69

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ATTACHMENT C

Minnesota State

Credit Headcount Enrollment 2013 to 2023

Institution	FY2013	FY2014	FY2015	FY2016	FY2017	FY2018	FY2019	FY2020	FY2021	FY2022	FY2023	% Change
Alexandria Technical and Community College	4,311	4,128	3,923	3,958	3,927	4,051	3,811	3,681	3,527	3,655	3,857	-10.5%
Anoka Technical College	2,891	2,921	2,872	2,781	2,687	2,605	2,503	2,533	2,280	2,342	2,197	-24.0%
Anoka-Ramsey Community College	12,552	12,297	12,420	12,211	12,008	11,898	11,550	11,367	11,216	10,524	10,432	-16.9%
Bemidji State University	6,349	6,170	6,227	6,395	6,466	6,475	6,354	6,168	5,777	5,307	5,062	-20.3%
Central Lakes College	6,213	6,000	5,915	5,499	5,454	5,333	5,331	5,771	5,659	5,555	5,827	-6.2%
Century College	14,462	13,821	13,100	12,395	12,346	12,440	12,467	12,204	11,703	10,991	11,030	-23.7%
Dakota County Technical College	5,483	4,433	4,376	4,169	3,746	3,566	3,489	3,348	3,171	3,285	3,660	-33.2%
Fond du Lac Tribal and Community College	2,841	2,728	2,687	2,682	2,522	2,389	2324	2045	1976	1860	2029	-28.6%
Hennepin Technical College	9,637	8,969	8,348	7,813	7,764	7,151	7,008	6,425	6,296	6,308	5,994	-37.8%
Inver Hills Community College	8,974	8,542	8,568	8,092	7,309	6,767	6,369	6,139	6,079	5,501	4,990	-44.4%
Lake Superior College	9,135	8,468	8,196	8,117	7,907	7,873	7,644	7,529	6,544	5,967	5,361	-41.3%
Metropolitan State University	11,580	11,497	11,277	11,494	11,342	11,111	10,575	10,212	10,095	9,201	8,510	-26.5%
Minneapolis Community and Technical College	13,853	13,495	12,815	12,255	11,301	10,724	10,032	10,005	9,366	8,949	9,203	-33.6%
Minnesota North College	7,019	6,788	6,423	6,488	6,467	6,564	6,239	5,627	5,140	4,916	3,729	-46.9%
Minnesota State College Southeast	3,139	2,940	2,897	2,779	2,896	2,762	2,643	2,709	2,610	2,502	2,598	-17.2%
Minnesota State Community and Technical College	8,798	8,312	8,410	8,422	8,196	8,125	7,871	7,517	7,072	6,616	6,556	-25.5%
Minnesota State University Moorhead	8,140	7,820	7,399	6,972	7,271	7,342	7,534	7,382	7,062	6,443	6,072	-25.4%
Minnesota State University, Mankato	17,993	18,229	17,981	18,090	17,970	17,581	17,357	17,370	17,909	17,804	18,040	0.3%
Minnesota West Community and Technical College	5,283	5,215	5,000	4,707	4,696	4,724	4,782	4,900	4,473	4,817	4,653	-11.9%
Normandale Community College	14,692	14,196	14,573	14,632	14,876	14,941	14,765	14,609	14,663	13,775	13,959	-5.0%
North Hennepin Community College	11,022	10,842	10,736	10,424	10,173	9,742	9,400	9,100	8,455	7,563	7,121	-35.4%
Northland Community and Technical College	5,411	5,215	4,875	4,936	4,892	4,583	4,668	4,323	3,905	3,618	3,275	-39.5%
Northwest Technical College - Bemidji	2189	2246	1964	2011	1924	1739	1890	1751	1478	1377	1297	-40.7%
Pine Technical and Community College	1680	1938	2256	2547	2636	2687	2617	2630	2343	2478	2555	52.1%
Ridgewater College	5,712	5,329	5,185	4,979	4,994	4,758	4,492	4,244	4,003	3,573	3,525	-38.3%
Riverland Community College	4,658	4,412	4,260	4,138	4,387	4,415	4,609	4,865	4,516	4,309	4,325	-7.1%
Rochester Community and Technical College	8,374	8,316	7,978	7,515	7,097	7,057	6,983	6,751	6,766	6,189	6,080	-27.4%
Saint Paul College	9,830	9,690	9,600	9,452	10,035	10,004	9,993	9,512	8,365	7,652	7,655	-22.1%
South Central College	5,689	5,481	5,267	4,792	4,710	4,647	4,475	4,471	4,274	4,302	4,238	-25.5%
Southwest Minnesota State University	8,285	8,192	8,480	8,780	9,019	8,739	8,718	8,553	8,830	8,489	8,521	2.8%
St. Cloud State University	19,912	19,623	19,185	18,856	18,441	17,453	16,326	15,330	14,123	13,149	12,713	-36.2%
St. Cloud Technical and Community College	6,397	6,403	6,568	6,336	5,857	5,624	5,608	5,495	5,205	4,780	4,846	-24.2%
Winona State University	9,993	9,848	9,777	9,483	9,123	8,951	8,856	8,604	8,132	7,465	7,030	-29.7%
Subtotal: Colleges	190,245	183,125	179,212	174,130	170,807	167,169	163,563	159,551	151,085	143,404	140,992	-25.9%
Subtotal: Universities	82,252	81,379	80,326	80,070	79,632	77,652	75,720	73,619	71,928	67,858	65,948	-19.8%
Total: System	272,497	264,504	259,538	254,200	250,439	244,821	239,283	233,170	223,013	211,262	206,940	-24.1%